

**DIVISION OF LAW ENFORCEMENT
ANNUAL REPORT
FISCAL YEAR 2007-08**

**CALIFORNIA DEPARTMENT OF JUSTICE
EDMUND G. BROWN JR., ATTORNEY GENERAL**

MESSAGE FROM THE DIRECTOR

It is my pleasure to present to you the Division of Law Enforcement (DLE), Fiscal Year 2007-08, Annual Report. It is the primary objective of the DLE to provide exemplary and comprehensive law enforcement, forensic, and intelligence services, while promoting law enforcement partnerships. As Director, it is a privilege to lead a team of highly trained and ethical professionals whose dedication and tireless efforts, both in the field and in the office, contribute to our objective. Each member of the DLE is dedicated to this ideal. Every day, our staff utilize the latest technology to employ specialized investigative, criminal intelligence, and forensic techniques to protect and serve California's citizens.

In this year's Annual Report, we describe not only the nature of work we undertook during the past fiscal year, but also some of the significant results we achieved as we deployed our resources and continued establishing integrated partnerships with law enforcement. These partnerships enhanced the ability for law enforcement to share and gather information, as well as to develop strategies to detect, reduce, and prevent criminal activity.

In the following pages, many significant projects initiated this past fiscal year are described. To highlight some of these projects, 167,842 deoxyribonucleic acid (DNA) profiles that included samples from convicted felons and registered sex and arson offenders, as well as arrestees of sex crimes and homicides were added to the California DNA Data Bank; and the Campaign Against Marijuana Planting Task Force, comprised of local, state, and federal agencies that assist counties in eradicating illegal marijuana cultivation and trafficking, seized 2,905,021 plants, valued at over \$11.6 billion.

Although the progress and achievements we have made this past fiscal year have been outstanding, I look forward to continuing our dedicated efforts for another successful fiscal year.

George B. Anderson, Director
Division of Law Enforcement

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INTRODUCTION

The Division of Law Enforcement (DLE) is one of the largest state investigative law enforcement agencies in the United States. As outlined in the following pages, in fiscal year (FY) 2007-08, DLE employed 575 sworn staff and 1,039 professional staff, with a \$259 million budget. Created in 1967, the DLE has undergone many organizational changes to meet the needs of law enforcement effectively and proactively. To accommodate increasing technology needs, in 1996, the DLE was split into two divisions: the DLE, and the Division of Criminal Justice Information Services (now the Division of California Justice Information Services).

Today, DLE is organized into seven elements: the Office of the Director; Bureau of Firearms, Bureau of Forensic Services, Bureau of Gambling Control, Bureau of Investigation and Intelligence, Bureau of Narcotic Enforcement, and the Western States Information Network. It is through these seven elements that DLE assists state, federal, and local criminal justice agencies in the coordination of law enforcement efforts.

During FY 2007-08, DLE experienced a year of change—a new Director was appointed; two separate Divisions, the Division of Gambling Control and the Firearms Division, were consolidated into DLE; the California Bureau of Investigation and the Criminal Intelligence Bureau consolidated and created the Bureau of Investigation and Intelligence; and other internal DLE program reorganizations occurred to address programmatic needs.

In addition, like most state agencies, DLE began to feel the effects of the State's fiscal crisis. Some of DLE's key programs were subjected to current year reductions, while the Division still outlined—and braced for—the significant funding and position eliminations that inevitably were to hit in FY 2008-09. However, throughout these changes and challenges, our policies remained consistent and our performance continued to flourish, as outlined in this report.

MISSION

It is the **MISSION** of the DLE to provide its customers and clients extraordinary services in forensic sciences, forensic education, narcotics investigations, criminal investigations, gambling and firearms regulation, investigations, intelligence, and training. The Division will endeavor to be on the cutting edge of the delivery of these services. Our mission can best be achieved by working with local law enforcement agencies as well as state and federal agencies. They are both our customers and our partners in this endeavor. Justice under the law and the highest ethical standards shall be the focus of all service delivery.

VALUES

We accomplish our mission by dedication to our **VALUES** and through the application of unique, specialized investigative and criminal intelligence techniques; cutting-edge technology and forensic services; leadership, training and education; and regulatory enforcement and oversight of firearms and dangerous weapons, and ensuring the integrity of gambling in California.

INTEGRITY: We will constantly strive to do the right thing and maintain the highest ethical standards of honesty, regardless of circumstances or consequences.

TEAMWORK: We will respect and support one another as we work together for the greater good.

SERVICE: We will respond to the needs of all customers—internal and external—with courtesy, kindness, and professionalism.

EXCELLENCE: We will strive for the highest quality in everything we do.

FUNDING SOURCES

General Fund: \$151,749,545 (59%)

Reimbursement Authority: \$34,155,341 (13%)

DNA Identification Fund: \$17,076,552 (7%)

Federal Trust Authority: \$15,576,861 (6%)

Indian Gaming Special Distribution: \$14,067,635 (5%)

Other Funding Sources: \$26,859,951 (10%)

- Political Reform Act: \$138,000
- Attorney General Antitrust Account: \$25,000
- Firearm Safety Account: \$330,728
- Sexual Habitual Offender Fund: \$764,312
- Restitution Fund: \$339,105
- False Claims Act Fund: \$651,398
- Gambling Control Fines and Penalties Account: \$19,000
- State Asset Forfeiture Account: \$568,000
- Firearms Safety & Enforcement Fund: \$3,114,118
- Federal Asset Forfeiture Account: \$1,483,231
- Dealer's Record of Sale Fund: \$8,145,004
- Gambling Control Fund: \$6,792,764
- Missing Persons DNA Data Base Fund: \$4,489,291

TOTAL BUDGET: \$259,485,885

BUDGET DISTRIBUTION BY BUREAU

Bureau of Firearms: \$17,510,849 (7%)

Bureau of Forensic Services: \$86,636,493 (34%)

Bureau of Gambling Control: \$20,879,399 (8%)

Bureau of Investigation and Intelligence: \$37,428,696 (14%)

Bureau of Narcotic Enforcement: \$63,065,264 (24%)

Office of the Director: \$26,126,788 (10%)

Western States Information Network: \$7,838,396 (3%)

TOTAL BUDGET: \$259,485,885

CORE LINES OF BUSINESS

In support of our mission, the DLE:

1. Provides investigative support to local law enforcement, other state agencies, and Department legal staff.
2. Maintains and updates data systems in support of law enforcement operations and public information.
3. Functions as the primary forensic provider for the State of California.
4. Creates and enforces regulations.
5. Proposes and carries out legislative mandates.
6. Licenses businesses and conducts background and security clearances for peace officers, security officers, and the general public.
7. Provides law enforcement training and public education.
8. Provides investigative support to law enforcement to include technology and deconfliction.
9. Provides leadership and expertise to law enforcement and sovereign governments.
10. Collects, analyzes, and disseminates information and intelligence.
11. Identifies major crime trends and initiates investigation and enforcement actions.
12. Provides mutual aid during emergencies and natural disasters.

OFFICE OF THE DIRECTOR

The mission of the Office of the Director is to enhance public safety through training and technical and administrative support to the investigative and forensic components of the DLE and other criminal justice agencies, and to ensure the personal and professional integrity of our staff.

Richard J. Lopes, Deputy Director Division of Law Enforcement

Deputy Director Richard J. Lopes' career in law enforcement spans over two decades. He began his career with DLE in 1996, promoting to Deputy Director in 2007. As the Division's second-in-command, Deputy Director Lopes provides administrative and program direction, policy guidance, and advice to the Bureaus and various offices throughout DLE. Deputy Director Lopes is also responsible for the day-to-day administration and operation of the Office of the Director.

DLE's Office of the Director serves as the policy-making and oversight body for its six operational bureaus. The Office of the Director is comprised of the Executive Unit and the Professional Standards Group.¹

Total Authorized Positions

Sworn: 59.0

Professional: 63.1

Office of the Director Funding Sources and Percentage of Total Budget

General Fund: 71%

Reimbursement Authority: 14%

Federal Trust: 14%

DNA Identification Fund: 1%

TOTAL BUDGET: \$26,126,788

The Executive Unit enhances the delivery of the Division's overall mission, service to law enforcement and public safety by providing expertise, support, and oversight to the Division's line operations in the following areas:

- Aviation Operations
- Specialized Investigative Training
- Radio Communications
- Inspections
- Security & Facility Protection
- Procedures & Policy Development
- Resource Management

The Professional Standards Group (PSG) ensures the high standards expected of our staff are maintained fairly and impartially from conducting background investigations to responding to grievances, complaints, and critical incidents as well as coordinating litigation matters and responding to public record requests. The PSG provides investigative services to the Department of Justice in the formal and informal internal affairs investigation processes. Employee discipline and adverse action process counseling and guidance are also offered to management. Investigations into allegations of discrimination and sexual harassment are conducted to ensure equal employment opportunity. When an incident results in life threatening injury, death, or other critical matter, the PSG provides timely critical incident response.

Significant Accomplishments

The Advanced Training Center, which provides training in specialized investigative techniques, successfully trained 6,914 students from local law enforcement and allied agencies.

Aviation Operations, which provides support in the eradication of illegal marijuana, flew 749 missions, with 1,822.1 flight hours, contributing to the success of enforcement and information-gathering operations through surveillance and reconnaissance support.

The Radio Communications Unit (RCU) began an extensive project to replace the Department's entire antiquated analog radio communications system with new digital Project 25 (P25) compliant equipment. With the majority of the infrastructure replacement complete, the next phase of the project focused on the replacement of DLE's portable (hand-held) and mobile (vehicle-mounted) radios. During FY 2007-08, the RCU replaced 336 portable and mobile radios which comprise about half of DLE's fleet. The improved performance of the digital equipment will provide a more reliable and secure means of communication, which is critical to the safety of our sworn personnel, and will align our Department with current state and federal mandates for digital compliance.

¹ The Office of the Director meets Core Lines of Business 1 and 4-9.

BUREAU OF FIREARMS

The mission of the Bureau of Firearms is to serve the people of California through education, regulation and enforcement actions regarding the manufacture, sale, ownership, safety training, and transfer of firearms and dangerous weapons.

Wilfredo Cid, Chief Bureau of Firearms

The Bureau of Firearms (BOF) ensures that the State's firearms laws are administered fairly, enforced vigorously, and understood uniformly throughout California. The BOF provides oversight, enforcement, education, and regulation of California's firearms/dangerous weapons laws. Critical functions are carried out through the following sections and programs:

- Enforcement Section
- Safety and Regulatory Section
- Training, Information, and Compliance Section
- Prohibition Reporting Section
- Persons and Employment Clearance Section
- Purchaser Clearance Section
- Licensing and Permits

Through BOF's critical programs, firearms eligibility background checks are conducted, and 30 different state-mandated firearms programs are administered. Special Agents conduct investigations on armed and prohibited persons, resulting in the seizure of weapons, and the prevention of illegal firearms trafficking. The BOF conducts firearms dealer and manufacturer inspections, and provides training as needed. Regulations regarding the manufacture, sale, ownership, safety training, and transfer of firearms are created and enforced, and proposed legislation is analyzed to ensure the fair administration of firearms laws.²

Total Authorized Positions

Sworn: 37.0

Professional: 101.0

Bureau of Firearms Funding Sources and Percentage of Total Budget

General Fund: 34%

Firearms Safety Account: 2%

Dealer's Record of Sale: 46%

Firearms Safety and Enforcement Fund: 18%

TOTAL BUDGET: \$17,510,849

Significant Accomplishments

In September 2007, relying on information in the Armed and Prohibited Persons System (APPS) database, the BOF coordinated a major enforcement operation, referred to as Operation Summer Sweep, which targeted 1,500 of California's most dangerous armed and prohibited

persons. APPS is a new, highly-sophisticated investigative tool containing information on gun owners who have become statutorily prohibited from possessing firearms. The operation resulted in 16 arrests, referral of 82 cases for prosecution, and the seizure of 423 firearms, 32 of which were illegal assault weapons.

In October 2007, 200,000 mental health records were transferred for inclusion from the BOF's Mental Health Firearms Prohibition database into the Federal Bureau of Investigation's (FBI) National Instant Criminal Background Check System (NICS) Index. The FBI and other states use the NICS Index to determine the eligibility of a gun purchaser to own or possess firearms. The California mental health records transmitted to the FBI/NICS Federal database this FY, which had not been done previously, will significantly increase the ability for other states to deny firearms sales to persons who are ineligible to purchase/possess firearms due to a mental health prohibition. Although other states also report, California's contribution to the FBI/NICS Federal database increased the number of records in the entire database by 30%.

The California Firearms Licensee Check (CFLC) Program is the product of Department of Justice-sponsored Assembly Bill 2521 (Jones), Chapter 784, Statutes of 2006. All California Federal Firearms Licensees (FFLs) who receive firearms shipments are listed on either the Department's list of firearms dealers or on the list of exempted FFLs authorized to receive firearms shipments. FFLs who ship firearms to California firearms dealers, or exempted FFLs, are required to obtain a unique shipment verification number from BOF prior to shipping the firearms to the intended recipient. In FY 2007-08, the BOF, in coordination with the Hawkins Data Center (HDC), developed a web-based application to enable nationwide FFLs to enroll and obtain unique shipment verification numbers prior to shipping firearms to California firearms dealers and/or exempted FFLs. On June 10, 2008, the BOF and HDC implemented the CFLC application, hosted on the California Attorney General's web-site at <http://www.ag.ca.gov/firearms/>. Over 3,600 nationwide FFLs, representing 49 of 50 states and Puerto Rico, have enrolled in the system, and have made over 11,000 shipment approval requests.

On May 6, 2008, BOF Special Agents reviewing APPS discovered a subject, identified as owning three firearms, was prohibited from possession and ownership as a result of a misdemeanor battery upon a spouse conviction. Further investigation revealed the subject was on searchable probation. Agents conducted a probation search at the subject's residence. Although the subject denied possession of any firearms, the Agents located 1,300 rounds of ammunition. Discovered in a gun safe were five rifles, four handguns, and one shotgun. When Agents conducted a search of the attic, an assault weapon, another shotgun, and a revolver were located. All weapons and ammunition were seized, and the subject was subsequently arrested and booked at the San Benito County Jail.

² The BOF meets Core Lines of Business Nos. 1-2, and 4-12.

BUREAU OF FORENSIC SERVICES

The mission of the Bureau of Forensic Services is to provide high quality, impartial forensic service in the interest of public safety and justice.

**Jill Spriggs, Chief
Bureau of Forensic Services**

The Bureau of Forensic Services (BFS) provides forensic services to state and local law enforcement, district attorneys, and the courts. BFS laboratories conduct forensic examinations across a broad range of physical evidence. The examinations fall within the following forensic disciplines:

- DNA Data Bank
- DNA Casework
- Biology
- Firearms/Toolmarks
- Trace
- Questioned Documents
- Toxicology
- Alcohol
- Field Investigations

Through ten regional forensic laboratories, forensic services are provided to 46 California counties. The Jan Bashinski DNA Laboratory in Richmond, tasked with establishing and maintaining the California convicted offender and forensic databases, provides casework services statewide. In addition, the BFS maintains the California Criminalistics Institute (CCI), which provides forensic science training to the law enforcement community statewide. In FY 2007-08, CCI conducted 64 classes and trained 812 students.³

Total Authorized Positions

Sworn: 1.0

Criminalists and Forensic Scientists: 316.0

Professional: 88.0

Bureau of Forensic Services Funding Sources and Percentage of Total Budget

General Fund: 67%

Reimbursement Authority: 4%

Sexual Habitual Offender Fund: 1%

Federal Trust: 3%

Missing Persons DNA Data Base Fund: 5%

DNA Identification Fund: 20%

TOTAL BUDGET: \$86,636,493

Significant Accomplishments

In 2008, the DNA Partial Match Reporting and Modified Combined DNA Index System Search Policy was developed to provide investigative information to law enforcement officials in unsolved cases wherein all other investigative leads have been exhausted. There are a number of unsolved major crimes for which a DNA profile has been obtained from crime scene evidence, and yet no “cold hit” to an offender has occurred. If it can be shown that there is an offender whose profile is a close but not exact match to the perpetrator’s profile, with a high likelihood of being related to the actual perpetrator, detectives can follow-up on this investigative lead. In order to facilitate this process and ensure privacy, strict protocols, including advanced DNA typing and review of all pertinent information, are followed.

Y-Chromosome Short Tandem Repeat (Y-STR) analysis capability was established in Fresno, Sacramento, and at the Jan Bashinski Laboratory in FY 2007-08. This typing approach allows the detection of male DNA, regardless of the amount of female DNA present in a sample, thereby solving cases where there was previously no method to detect a DNA profile from the low level of male DNA. Y-STR analysis is also required for every forensic sample subjected to a familial search of the CAL-DNA Data Base.

The CAL-DNA Data Bank received 149,757 samples, uploaded 167,842 DNA profiles, and made 2,033 hits this FY. Proposition 69 expanded qualifying offenses to include all convicted felons and all registered sex and arson offenders, including juveniles and arrestees of selected violent crimes. In preparation for the all adult felony arrest provision of Proposition 69 that becomes effective in January 2009, with up to 390,000 samples per year anticipated, the CAL-DNA Data Bank Program has implemented or initiated a number of projects to increase capacity and efficiency. The Sample Tracking and Control System has been implemented to accommodate the vast increase in samples expected. An Agency Outreach and Problem Resolution Program has been established to facilitate effective communication and training with client agencies, with eight regional training sessions now scheduled for late 2009, as well as the completion of an \$11 million laboratory expansion.

Forensic Casework Completed

Blood and Urine Analysis: 23,493 in FY 2006-07 and 23,227 in FY 2007-08

Breath Tests: 38,109 in FY 2006-07 and 43,449 in FY 2007-08

Toxicology Analyses: 16,346 in FY 2006-07 and 14,293 in FY 2007-08

Controlled Substances: 23,695 in FY 2006-07 and 20,715 in FY 2007-08

Clandestine Laboratories: 187 in FY 2006-07 and 208 in FY 2007-08

Biology Analyses: 1,388 in FY 2006-07 and 1,530 in FY 2007-08

DNA Analyses: 1,281 in FY 2006-07 and 1,415 in FY 2007-08

Firearms Analyses: 1,675 in FY 2006-07 and 1,358 in FY 2007-08

Latent Print Analyses: 1,732 in FY 2006-07 and 1,716 in FY 2007-08

Questioned Document: 148 in FY 2006-07 and 154 in FY 2007-08

Other Criminalistics Cases: 644 in FY 2006-07 and 652 in FY 2007-08

Total Analyses Completed: 108,698 in FY 2006-07 and 108,717 in FY 2007-08

³ The BFS meets Core Lines of Business Nos. 1-3, 5, 7-10, and 12.

BUREAU OF GAMBLING CONTROL

The mission of the Bureau of Gambling Control is to ensure the integrity of gambling in California.

Mathew Campoy, Acting Chief Bureau of Gambling Control

The Bureau of Gambling Control (BGC) investigates gambling license applicant qualifications, monitors licensee conduct, and ensures that gambling activities are conducted fairly, and free from criminal and corruptive elements. To carry out these activities, the BGC administers the following primary programs:

- Compliance and Enforcement
- Tribal Licensing
- Cardroom Licensing
- Audits
- Special Programs

The BGC maintains a regulatory environment that promotes compliance, allows business to be conducted as efficiently as possible, builds and strengthens relationships, and effectively administers and supports regulatory and enforcement activities.⁴

Total Authorized Positions

Sworn: 51.0

Professional: 110.0

Bureau of Gambling Control Funding Sources and Percentage of Total Budget

Indian Gaming: 67%

Gambling Control: 33%

Gambling Fines: .0%

TOTAL BUDGET: \$20,879,399

Significant Accomplishments

Recognizing the necessity to mitigate problem gambling, the BGC developed the Responsible Gambling Assistance Program and the Self-Exclusion Program. In 2002, only five states had self-exclusion programs that allow problem gamblers to limit their own access to gambling locations in an attempt to curtail compulsive or problem gambling behaviors. Five years later, that number has nearly tripled, with California being one of the states with a newly implemented self-exclusion program for problem gamblers. Created on July 1, 2007, 272 participants have already enrolled in the program to date. To assist problem gamblers, their families, and gambling establishments in better serving patrons who acknowledge problem gambling, training materials and informational resources are also distributed.

The Compliance and Enforcement Section (CES) teams worked to solve and close cases involving book making, loan sharking, extortion, cheating scams, illegal lotteries, embezzlement,

narcotics distribution, illegal weapons sales, and counterfeiting. These cases resulted in 72 arrests and the seizure of 75 illegal slot machines, 11 guns, and cash and property valued at approximately \$212,000. The number of closed cases reflected below demonstrates an increase of 67.7 percent since FY 2006-07.

Licensing Section—Tribal Casino Employees Background Investigations:
1,383 in FY 2006-07 and 1,663 in FY 2007-08

Games Review Unit—New/Modified Games Approved:
409 in FY 2006-07 and 445 in FY 2007-08

Compliance and Enforcement Section—Closed Cases:
155 in FY 2006-07 and 260 in FY 2007-08

Sixteen Intelligence Bulletins, focusing on cheating scams, counterfeiting, and gang activities were distributed to our law enforcement partners this FY. Information from the bulletins assisted law enforcement in the development of probable cause, leading to the arrest of five subjects.

On August 9, 2007, CES Agents assisted Los Angeles Police Department crime detectives in the service of a search warrant in Riverside. The subject was suspected in the theft of an estimated \$1 million in gold bullion and coins taken from an armored car company. Agents tracked the subject's activities through her player activity in Riverside County casinos. Detectives and Agents seized approximately \$800,000 in currency and gold from her residence, and two vehicles. The subject was transported to the Los Angeles County Jail, charged with burglary, embezzlement, and possession of stolen property.

In August 2007, CES Agents and the Imperial County Narcotic Task Force culminated an extensive investigation into an illegal drug trafficking and money laundering operation that revealed the subject was selling drugs and laundering his proceeds through a variety of tribal casino slot machines. The subject would then receive IRS tax forms for his winnings. Evidence was presented to an Imperial County Grand Jury, and a resultant felony warrant was issued for possession, drug trafficking, and money laundering violations. Agents subsequently arrested the subject, who was booked into the Imperial County Jail.

⁴ The BGC meets Core Lines of Business Nos. 1-2 and 4-12.

BUREAU OF INVESTIGATION AND INTELLIGENCE

The mission of the Bureau of Investigation and Intelligence is to provide exemplary and innovative investigative services while conducting criminal and civil investigations along with employing the best practices to collect and analyze criminal activities to produce and share timely, actionable intelligence, thereby enhancing public safety.

Craig Buehler, Chief Bureau of Investigation and Intelligence

The Bureau of Investigation and Intelligence (BII) was recently formed by consolidating the California Bureau of Investigation and the Criminal Intelligence Bureau. The BII operates two intelligence centers; six regional and two field offices; and administers a variety of diverse programs as outlined below.

- California Witness Relocation & Assistance Program
- Department of Conservation Environmental Crimes Team
- Foreign Prosecution and Law Enforcement Unit
- High Tech Crimes Task Force Program
- Intelligence Operations Program
- Sexual Assault Felony Enforcement (SAFE) Task Forces
- Federal SAFE Streets Task Forces
- Investigative Support Team
- Joint Terrorism Task Force
- Los Angeles County Regional Criminal Information Clearinghouse
- Polygraph Unit
- Regional Terrorism Threat Assessment Center
- Sexual Predator Apprehension Teams
- Unsolved Violent Crimes Program
- Violent Crime Profiling Unit
- Sexual Predator Program

The BII identifies major crime trends and initiates complex enforcement and investigative actions. Leadership, expertise, and investigative assistance is provided to law enforcement and sovereign governments in matters requiring the seizure of evidence, interviews of suspects, and other requests from foreign nations that may require investigative support. Investigating the “worst of the worst,” including cases involving acts of terrorism, child exploitation, unsolved violent crimes, homicides, officer-involved shootings, and organized crime groups, BII also provides protection to witnesses and family members, conducts criminal investigative analysis, and provides unique forensic and intelligence services to local agencies and the Office of the Attorney General.⁵

Total Authorized Positions

Sworn: 136.0

Professional: 159.6

Bureau of Investigation and Intelligence Funding Sources and Percentage of Total Budget

General Fund: 59.49%

Reimbursement Authority: 37.12%

Federal Trust: 0.30%

Political Reform Act: 0.37%

Attorney General Antitrust Account: 0.07%

Restitution Fund: 0.91%

False Claims Act Fund: 1.74%

TOTAL BUDGET: \$37,428,696

Significant Accomplishments

Under the direction of the BII, the Los Angeles County Regional Criminal Information Clearinghouse (LA Clearinghouse) is a unified effort of the Los Angeles County Police Chiefs Association and the Executive Council of the Los Angeles High Intensity Drug Trafficking Area to develop an innovative and progressive information management system to support narcotic and law enforcement operations. During FY 2007-08, critical event postings in the LA Clearinghouse War Room increased by 18.6%. California State Intelligence Index (CSII) hits, critical event conflicts, and electronic intercepts (410 audio and 213 dialed number recorder intercepts) also increased as shown below.

Case Deconfliction—CSII Hits:

67,109 in FY 2006-07 and 67,391 in FY 2007-08

Event Deconfliction—Critical Events Posted:

53,908 in FY 2006-07 and 63,914 in FY 2007-08

Event Deconfliction—Critical Event Conflicts:

1,933 in FY 2006-07 and 2,832 in FY 2007-08

Electronic Surveillance Center—Electronic Intercepts:

559 in FY 2006-07 and 623 in FY 2007-08

The California Witness Relocation and Assistance Program (CAL WRAP) assisted the Orange County District Attorney's Office in safely relocating a witness involved in a case of torture and murder of an 18-year-old woman during a 1995 gang-related home invasion robbery. The case was unsolved until new evidence provided by the witness linked the defendants to the crime. As a result of the witnesses' testimony, both defendants received the death penalty. CAL WRAP protects witnesses and their family members in criminal proceedings where evidence of substantial danger exists, including witnesses testifying in matters involving drug trafficking, organized crime, gang activities, and cases involving a high degree of risk.

CAL WRAP—Witnesses and Family Members Assisted:

1,100 in FY 2006-07 and 1,464 in FY 2007-08

The Sexual Predator Program (SPP) enforces state and federal laws relative to registered sexual offenders and sexual predators. Significant enforcement activities include multiple undercover Internet operations, compliance contacts with registered sexual offenders, and parole and probation searches. The SPP made over 1,000 felony and misdemeanor arrests in FY 2007-08.

⁵ The BII meets Core Lines of Business Nos. 1-2 and 5-12.

BUREAU OF NARCOTIC ENFORCEMENT

The mission of the Bureau of Narcotic Enforcement is to provide leadership, coordination, and support to law enforcement agencies in combating drugs, illegal weapons, and violent crime in California.

John Gaines, Chief Bureau of Narcotic Enforcement

The Bureau of Narcotic Enforcement (BNE) enforces state and federal controlled substance laws, and investigates and apprehends violent criminals. BNE is the only statewide law enforcement authority specifically targeting gangs and gang violence. These crucial activities occur via the BNE's Headquarters Office and nine regional offices statewide.

- Clandestine Laboratory Enforcement
- Prevention, Education and Awareness Program
- Controlled Chemical Substance Program
- Gang Suppression Enforcement Teams
- Special Operations Unit
- Security Prescription Printer Program
- California Methamphetamine Strategy Program
- Crackdown Program
- Controlled Substance Utilization Review and Evaluation System
- Diversion Program
- Financial Investigations Program
- Regional Task Force Program
- Campaign Against Marijuana Planting
- Marijuana Investigation Teams

The BNE uses its resources to combat the complex problems associated with arresting and prosecuting major drug dealers, violent career criminals, clandestine drug manufacturers, violators of prescription drug laws, and gangs. With multi-jurisdictional authority throughout California's 58 counties, BNE provides investigative resources and expertise to more than 600 local law enforcement agencies to promote public safety in California.⁶

Total Authorized Positions

Sworn: 290.8

Professional: 121.0

Bureau of Narcotic Enforcement Funding Sources and Percentage of Total Budget

General Fund: 74%

Reimbursement Authority: 18%

Federal Trust: 5%

Federal Asset Forfeiture Account: 2%

State Asset Forfeiture Account: 1%

TOTAL BUDGET: \$63,065,264

Significant Accomplishments

To deter, prevent, and reduce drug diversion to illicit markets, the Diversion Program's Special Agents investigate and assist in the prosecution of licensed medical profession members and others who illicitly prescribe, dispense, or administer controlled substances. Investigations led to 57 arrests, and the seizure of approximately 6,611.5 dosage units of controlled substances and narcotics.

The Campaign Against Marijuana Planting (CAMP) assists counties in eradicating illegal marijuana cultivation and trafficking in California. The marijuana season typically begins in mid-April, with harvests in late September or early October. A record number of plants were seized in 2007, with an estimated street value of more than \$11.6 billion.

Marijuana Plants Seizure on Public/Private Lands, Fiscal Years 2005-07

FY 2005-06: 823,560 on public lands; 311,132 on private lands; 1,134,692 total plants seized
FY 2006-07: 1,340,545 on public lands; 335,136 on private lands; 1,675,681 total plants seized
FY 2007-08: 2,168,223 on public lands; 736,798 on private lands; 2,905,021 total plants seized

The Controlled Substance Utilization Review and Evaluation System (CURES) identifies and deters drug abuse and diversion by capturing specific controlled substance data from over 155,000 practitioners and 6,266 licensed pharmacies. The program currently maintains approximately 98 million controlled substances information entries. CURES also provides patient activity reports to the medical community, investigative referrals to BNE regional offices, specialized reports to researchers, and statistical data to determine statewide or regional drug trends. During FY 2007-08, 41 million prescriptions were written, including those with multiple medications, and 54,232 patient activity report requests were processed.

The Special Investigations Unit (SIU) tracks and apprehends suspects in high-priority investigations, and locates victims and at-risk citizens. The SIU assisted in 98 investigations during FY 2007-08, resulting in 69 felony arrests for crimes, including homicides, attempted homicides, weapons violations, rapes, robberies, and kidnaping.

In response to California's escalating gang violence, four Gang Suppression Enforcement Teams (GSETs) were initiated and strategically placed throughout California. These teams provide leadership to local law enforcement in suppressing multi-jurisdictional violent crimes by using innovative investigative techniques to disrupt gang criminal activities and dismantle their membership. The GSETs are unique in that they target the leadership and organizational structure of criminal street gangs, rather than their foot soldiers, who are easily replaced when a gang's leadership remains. In FY 2007-08, GSET investigations resulted in the arrest of over 170 subjects, with several receiving life sentences.

⁶ The BNE meets Core Lines of Business Nos. 1-2, and 5-12.

WESTERN STATES INFORMATION NETWORK

The mission of the Western States Information Network is to provide the most secure, accurate, and timely criminal intelligence and assistance to its member agencies to enhance the investigation, arrest, prosecution, and conviction of criminal offenders.

Karen Aumond, Director Western States Information Network

The Western States Information Network® (WSIN) was congressionally established in 1981 as one of the six Regional Information Sharing Systems® (RISS) in the United States. WSIN responds to the information sharing needs of its member law enforcement agencies in the five western states of Alaska, California, Hawaii, Oregon, and Washington. WSIN's programs include the following:

- Watch Center
- Analytical Unit
- Proactive Analysis Collaboration Team
- Regional Coordination Unit
- Specialized Equipment Unit
- Technology Unit

State-of-the-art technology is used to ensure reliability and security for immediate access to the intelligence needs of over 1,200 law enforcement agencies in Alaska, California, Hawaii, Oregon, and Washington. WSIN provides quick access to accurate and current information through the Regional Information Sharing Systems Nationwide Network (RISSNET™) communication systems that include not only gang, terrorism, and narcotic-related crimes, but also murder, rape, robbery, assault, burglary, larceny-theft, motor vehicle theft, and arson. WSIN receives and analyzes criminal information from a multitude of law enforcement and public sources, produces a variety of analytical and charting products, develops valuable databases specific to cases, and provides deconfliction services. Regional Coordinators are available in all five states to support local agencies in the use of WSIN services. Services include financial support to narcotic-related investigations, training and intelligence sharing meetings, multijurisdictional investigative task forces, and assistance in the use of RISSNET.⁷

Total Authorized Positions

Professional: 80.0

Western States Information Network Funding Sources and Percentage of Total Budget

Reimbursement Authority: 23%

Federal Trust: 77%

TOTAL BUDGET: \$7,838,396

Significant Accomplishments

RISSafe™ was introduced on June 16, 2008. This deconfliction software mapping program will be made available to law enforcement officers nationwide to assist in making law enforcement operations safer by preventing operational conflicts. Often investigative efforts, such as undercover operations, have the potential for conflict between agencies unknowingly working in close proximity. The use of an officer safety event deconfliction system allows for controlled and secure monitoring of these operations, and immediate notification if conflicts arise.

The Regional Information Sharing Systems® National Criminal Intelligence Database (RISSIntel) contains records pertaining to criminal activity, including narcotics, gangs, and terrorism. Containing data on vehicles, locations, weapons, and phone numbers, RISSIntel holds a seamless search capacity in 14 other intelligence databases. RISSIntel is governed by federal regulations that provide there must be “reasonable suspicion” of criminal activity for subjects and businesses to be included in the database. As of June 30, 2008, the number of records included in the database increased by 73,273 from FY 2006-07.

Regional Information Sharing Systems® National Criminal Intelligence Database Records:
1,313,115 in FY 2006-07 and 1,386,388 in FY 2007-08

The Analytical Unit produces a variety of publications in support of intelligence sharing. In FY 2007-08, the Illegal Drug Price and Purity Guide, 2008; WSIN Service Guide, 2008; WSIN Task Force Directory, 2008; and the bi-monthly Western States Information Network Intelligence Digest were all produced. Special reports highlighting up-and-coming drugs, gangs, or crimes are also prepared on a timely basis to keep agencies up-to-date on current trends.

WSIN loans a wide variety of specialized electronic surveillance and investigative equipment to member agencies, and provides technical assistance and training. The Specialized Equipment Loan Program provided valuable assistance to the Alaska State Troopers during Phase I of a major marijuana smuggling case. Use of a pole camera loaned to the Troopers enabled the establishment of probable cause to issue warrants and learn the identities of multiple subjects. Nineteen subjects were later indicted for smuggling, two of which were charged with murder of a co-conspirator. Coordination by multiple law enforcement agencies resulted in the seizure of over \$8.9 million in assets and cash, and 307 pounds of processed marijuana. During Phase II of the investigation in late-2007, the ringleader of a smuggling ring tied to Phase I was indicted for money laundering, tax evasion, drug smuggling, and accessory to murder. Seizures from the investigation are already in excess of \$1.67 million dollars.

⁷ WSIN meets Core Lines of Business Nos. 1-2, 5, and 7-12.

APPENDIX A: ACRONYMS

| | |
|--------------------|---|
| APPS: | Armed and Prohibited Persons System |
| BFS: | Bureau of Forensic Services |
| BGC: | Bureau of Gambling Control |
| BII: | Bureau of Investigation and Intelligence |
| BNE: | Bureau of Narcotic Enforcement |
| BOF: | Bureau of Firearms |
| CAL-DNA Data Bank: | California-Deoxyribonucleic Acid Data Bank |
| CAL WRAP: | California Witness Relocation and Assistance Program |
| CAMP: | Campaign Against Marijuana Planting |
| CCI: | California Criminalistics Institute |
| CFLC: | California Firearms Licensee Check Program |
| CES: | Compliance and Enforcement Section |
| CSII: | California State Intelligence Index |
| CURES: | Controlled Substance Utilization Review and Evaluation System |
| DLE: | Division of Law Enforcement |
| DNA: | Deoxyribonucleic acid |
| DROS: | Dealer's Record of Sale |
| DUI/EPAS: | Driving Under the Influence/Evidential Portable Alcohol System |
| FBI: | Federal Bureau of Investigation |
| FFL: | Federal Firearms Licensee |
| FY: | Fiscal Year |
| GSET: | Gang Suppression Enforcement Team |
| HDC: | Hawkins Data Center |
| LA CLEARINGHOUSE: | Los Angeles County Regional Criminal Information Clearinghouse |
| NICS: | National Instant Criminal Background Check System |
| PSG: | Professional Standards Group |
| P25: | Project 25 |
| RCU: | Radio Communications Unit |
| RISS: | Regional Information Sharing Systems® |
| RISSIntel: | Regional Information Sharing Systems National Criminal Intelligence |
| RISSNETTM: | Regional Information Sharing Systems Nationwide Network |
| SAFE: | Sexual Assault Felony Enforcement |
| SIU: | Special Investigations Unit |
| SPP: | Sexual Predator Program |
| WSIN: | Western States Information Network® |
| Y-STR: | Y-Chromosome Short Tandem Repeat |

APPENDIX B: HEADQUARTERS OFFICES

Division of Law Enforcement
Office of the Director
P.O. Box 903281
Sacramento, CA 94203-2810
(916) 319-8200

Bureau of Firearms
Headquarters Office
P.O. Box 160487
Sacramento, CA 95816-0487
(916) 263-0699

Bureau of Forensic Services
Headquarters Office
P.O. Box 161089
Sacramento, CA 95811-6548
(916) 319-9365

Bureau of Investigation and Intelligence
Headquarters Office
P.O. Box 163029
Sacramento, CA 95816-3029
(916) 319-9070

Bureau of Gambling Control
Headquarters Office
P.O. Box 168024
Sacramento, CA 95816-8024
(916) 263-3408

Bureau of Narcotic Enforcement
Headquarters Office
P.O. Box 161089
Sacramento, CA 95816-1089
(916) 319-8292

Western States Information Network
Headquarters Office
P.O. Box 903198
Sacramento, CA 94203-1980
(916) 263-1178

**APPENDIX C: STATEWIDE DIRECTORY
OFFICE OF THE DIRECTOR**

Administrative Support Group
Sacramento, CA
(916) 319-8200

Advanced Training Center
Rancho Cordova, CA
(916) 464-1200

Aviation Operations
Sacramento, CA
(916) 255-1818

Aviation Operations
Long Beach, CA
(562) 490-4688

Executive Unit
Sacramento, CA
(916) 319-8200

Facilities Protection Unit
Sacramento, CA
(916) 227-2222

Professional Standards Group
Sacramento, CA
(916) 319-8225

Tactical and Strategic Support Group
Sacramento, CA
(916) 227-8269

**APPENDIX C: STATEWIDE DIRECTORY
BUREAU OF FIREARMS**

Fresno Enforcement
Fresno, CA
(559) 457-5000

Los Angeles Office
Commerce, CA
(323) 869-6800

Riverside Office
Riverside, CA
(951) 782-4313

Sacramento Enforcement
Sacramento, CA
(916) 274-1025

San Diego Office
San Diego, CA
(858) 268-5300

San Francisco Enforcement
San Francisco, CA
(415) 351-3374

Firearms Licensing and Permit Section
Sacramento, CA
(916) 263-8100

Firearms Prohibited Persons &
Employment Clearance Section
Sacramento, CA

Armed & Prohibited Persons Unit
(916) 227-3944

Employment & Sub-Arrest Clearance Unit
(916) 227-1375

Firearms Safety & Regulatory Section
Sacramento, CA
(916) 263-0767

Firearms Training, Information &
Compliance Section
Sacramento, CA
(916) 263-4887

Firearms Purchaser Clearance Section
Sacramento, CA

Automated Firearms System
(916) 227-3254

DROS Processing & Phone Resolution Unit
(916) 227-3254

Purchaser Clearance Unit & Law
Enforcement Gun Release
(916) 227-3752

**APPENDIX C: STATEWIDE DIRECTORY
BUREAU OF FORENSIC SERVICES**

Central Valley Laboratory
Ripon, CA
(209) 599-1400

Chico Laboratory
Chico, CA
(530) 895-5024

Eureka Laboratory
Eureka, CA
(707) 445-6682

Freedom Laboratory
Watsonville, CA
(831) 761-7620

Fresno Regional Laboratory
Fresno, CA
(559) 294-4000

Jan Bashinski DNA Laboratory
Richmond, CA
(510) 620-3300

Redding Laboratory
Redding, CA
(530) 224-7800

Riverside Laboratory
Riverside, CA
(951) 361-5000

Sacramento Laboratory
Sacramento, CA
(916) 227-3777

Santa Barbara Laboratory
Goleta, CA
(805) 679-4000

Santa Rosa Laboratory
Santa Rosa, CA
(707) 570-4000

Special Sections and Programs
California Criminalistics Institute
Sacramento, CA
(916) 227-3575

Driving Under the Influence/
Evidential Portable Alcohol System
(DUI/EPAS) Program
Sacramento, CA
(916) 227-5610

Instrument Support
Sacramento, CA
(916) 227-3566

Latent Prints
Sacramento, CA
(916) 227-3797

Quality Assurance
Sacramento, CA
(916) 319-9369

Questioned Documents
Sacramento, CA
(916) 227-3623

Toxicology
Sacramento, CA
(916) 227-3620

**APPENDIX C: STATEWIDE DIRECTORY
BUREAU OF GAMBLING CONTROL**

Fresno Field Office
Fresno, CA
(559) 457-5100

Los Angeles Regional Office
Commerce, CA
(323) 869-3950

Redding Field Office
Redding, CA
(530) 224-9107

Riverside Field Office
Riverside, CA
(951) 320-2085

Sacramento Regional Office
Sacramento, CA
(916) 263-4321

San Diego Field Office
San Diego, CA
(858) 268-5450

**APPENDIX C: STATEWIDE DIRECTORY
BUREAU OF INVESTIGATION AND INTELLIGENCE**

REGIONAL OFFICES

Fresno Regional Office
Fresno, CA
(559) 457-5030

Los Angeles Regional Office
Commerce, CA
(323) 869-3400

Riverside Regional Office
Riverside, CA
(951) 782-4313

Sacramento Regional Office
Rancho Cordova, CA
(916) 464-2001

San Francisco Regional Office
San Francisco, CA
(415) 351-3374

San Diego Regional Office
San Diego, CA
(858) 268-5400

FIELD OFFICES, CENTERS, & UNITS

Foreign Prosecution and Law
Enforcement Unit
San Diego, CA
(858) 268-5400

Imperial County Residence Office
Imperial, CA
(760) 337-3760

Intelligence Operations Center
Sacramento, CA
(916) 227-2849

Los Angeles Clearinghouse
Commerce, CA
(323) 869-2552

Redding Field Office
Redding, CA
(530) 224-4705

**APPENDIX C: STATEWIDE DIRECTORY
BUREAU OF NARCOTIC ENFORCEMENT**

CAMP

Rancho Cordova, CA
(916) 464-2020

Fresno Regional Office
Fresno, CA
(559) 457-5000

Los Angeles Regional Office
Commerce, CA
(323) 869-6800

Orange Regional Office
Orange, CA
(714) 558-4183

Redding Regional Office
Redding, CA
(530) 224-4750

Riverside Regional Office
Riverside, CA
(951) 782-4313

Sacramento Regional Office
Rancho Cordova, CA
(916) 464-2030

San Diego Regional Office
San Diego, CA
(858) 268-5300

San Francisco Regional Office
San Francisco, CA
(415) 351-3374

San Jose Regional Office
San Jose, CA
(408) 452-7360

**APPENDIX C: STATEWIDE DIRECTORY
WESTERN STATES INFORMATION NETWORK**

San Diego Law Enforcement Coordination Center
San Diego, CA
(858) 495-7200

ORGANIZATION

ATTORNEY GENERAL

Edmund G. Brown Jr.

DIRECTOR

George B. Anderson

Adjutant, Special Agent Supervisor Susan Gorsuch

OFFICE OF THE DIRECTOR

Deputy Director Richard J. Lopes

PROFESSIONAL STANDARDS GROUP

Special Agent in Charge Jeff Wall

EXECUTIVE UNIT

Assistant Chief Tina Medich

BUREAU OF FIREARMS

Chief Wilfredo Cid

BUREAU OF FORENSIC SERVICES

Chief Jill Spriggs

BUREAU OF GAMBLING CONTROL

Acting Chief Mathew Campoy

BUREAU OF INVESTIGATION AND INTELLIGENCE

Chief Craig Buehler

BUREAU OF NARCOTIC ENFORCEMENT

Chief John Gaines

WESTERN STATES INFORMATION NETWORK

Director Karen Aumond