1	BILL LOCKYER		
2	Attorney General of the State of California RICHARD M. FRANK		
2	Chief Assistant Attorney General		
3	THOMAS J. GREENE Chief Assistant Attorney General		
4	KATHLEEN E. FOOTĚ		
5	Senior Assistant Attorney General MARGARET E. SPENCER		
	Deputy Attorney General		
6	State Bar No. 62870 455 Golden Gate Avenue, Suite 11000		
7	San Francisco, CA 94102-7004 Attorneys for Plaintiff, State of California		
8	•	NATION COLUMN	
9	IN THE UNITED STATES DISTRICT COURT		
10	FOR THE NORTHERN DISTRICT OF CALIFORNIA		
	SAN FRANCISCO DISTRICT		
11			
12	THE STATE OF CALIFORNIA,	CIVIL ACTION NO. ( )	
13			
14	Plaintiff,	CONSENT DECREE AND FINAL JUDGMENT	
	v.		
15	VALERO L.P., a limited partnership,		
16	VALERO ENERGY CORPORATION, a Delaware Corporation, and KANEB PIPE		
17	LINE PARTNERS, L.P., a limited partnership,		
18	and KANEB SERVICES LLC, a limited liability company,		
19	Defendants.		
20			
21	Defendants were furnished with a copy of the Complaint that Plaintiff intends to file		
22			
23	in this matter, alleging violations of Section 7 of the Clayton Act as amended, (15 U.S.C. § 18),		
24	Section 1 of the Sherman Act (15 U.S.C. § 1), and California Business and Professions Code		
	section 17200 et seq. Defendants, by and through their attorneys, have consented to the entry of this		
25	Consent Decree and Final Judgment ("Final Judgment") without trial or adjudication of any issue		
26			
27	summons. This Final Judgment does not constitute any evidence against or an admission by any		
28	summons. This Phiai Judgment does not constitute a	my evidence against of an admission by any	
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party with respect to any issue of law or fact herein.

WHEREAS, Defendants have agreed to be bound by the provisions of this Final Judgment and there is no just reason for delay in its entry; and

WHEREAS, prompt and certain divestiture of assets and the assignment of contracts are the essence of this agreement. Plaintiff intends to require Defendants to divest or assign, as viable lines of business or contractual rights, certain assets so as to ensure that the assets will be maintained as competitive, viable and ongoing. Defendants have represented to Plaintiff that the divestitures and assignments required below can and will be made as provided in this Final Judgment; and

WHEREAS, Defendants have represented to Plaintiff that they can comply with the obligations set forth in this Final Judgment and that full relief as provided in this Final Judgment can be accomplished;

NOW, THEREFORE, before the taking of any testimony, and without trial or adjudication of any issue of fact or law herein, and upon consent of the parties hereto, it is hereby

ORDERED, ADJUDGED, AND DECREED as follows:

I.

## **JURISDICTION**

This Court has jurisdiction over the subject matter of this action and over each of the parties hereto. The Complaint states a claim upon which relief may be granted against the Defendants under Section 7 of the Clayton Act, as amended (15 U.S.C. § 18), Section 1 of the Sherman Act (15 U.S.C. § 1), and California Business and Professions Code section 17200 et seq. The Attorney General for the State of California, Bill Lockyer, has authority to bring this action pursuant to Section 16 of the Clayton Act (15 U.S.C. § 26) and California Business and Professions Code sections 17204 and 17206.

II.

### **DEFINITIONS**

As used in this Final Judgment:

A. "Valero" means Valero L.P., its general partners, directors, officers, employees, agents, representatives, predecessors, successors, and assigns; its joint ventures, subsidiaries, divisions,

Consent Decree and Final Judgment

groups and affiliates controlled by Valero; and the respective directors, officers, employees, agents, representatives, predecessors, successors, and assigns of each. Valero includes Riverwalk Logistics, L.P., and Valero GP, LLC. Valero does not include VEC.

- "VEC" means Valero Energy Corporation, its directors, officers, employees, agents, representatives, predecessors, successors, and assigns; its joint ventures, subsidiaries, divisions, groups and affiliates controlled by VEC; and the respective directors, officers, employees, agents, representatives, predecessors, successors, and assigns of each. VEC does not include
- "KPP" means Kaneb Pipe Line Partners, LP, its general partners, directors, officers, employees, agents, representatives, predecessors, successors, and assigns; its joint ventures, subsidiaries, divisions, groups and affiliates controlled by KPP; and the respective directors, officers, employees, agents, representatives, predecessors, successors, and assigns of each.
- "KSL" means Kaneb Services LLC, its directors, officers, employees, agents, representatives, predecessors, successors, and assigns; its joint ventures, subsidiaries, divisions, groups and affiliates controlled by KSL; and the respective partners, directors, officers, employees, agents, representatives, successors, and assigns of each.
- 17 E. "Acquirer" means a Person that receives the prior approval of the Attorney General to acquire 18 assets to be divested pursuant to Paragraph IV of this Final Judgment.
- 19 F. "Alternative San Francisco Bay Terminals" means the San Francisco Bay Terminals and the 20 Selby Terminal.
- "Attorney General" means the Attorney General of the State of California. 21 G.
- H. "Commission" means the Federal Trade Commission. 22
- 23 I. "Kaneb" means Kaneb Services LLC and Kaneb Pipe Line Partners, L.P., collectively and 24 individually.
  - "Non-Public Customer Information" means any information that is not in the public domain relating to the shipment (including but not limited to volume information, timing of shipments and end-customer identification), receipt, scheduling, rates, or inventory of products by customers of the Retained San Francisco Bay Terminals.

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### **APPLICABILITY**

III.

A. The provisions of this Final Judgment apply to the Defendants, their successors and assigns, their subsidiaries, affiliates, directors, officers, managers, agents, and employees, and all other persons in active concert or participation with any of them who have received actual notice of this Final Judgment by personal service or otherwise.

B. Nothing herein shall suggest that any portion of this Final Judgment is or has been created for the benefit of any third party and nothing herein shall be construed to provide any rights to third parties.

IV.

### **DIVESTITURE OF ASSETS**

On the condition that Defendants consummate the Merger and that the Attorney General has not withdrawn its acceptance of this Final Judgment,

- A. Defendants shall divest the San Francisco Bay Terminals absolutely and in good faith, at no minimum price, within six (6) months after the date on which the Merger is effectuated.
- B. Defendants shall divest the San Francisco Bay Terminals only to a single Acquirer that receives the prior approval of the Attorney General and only in a manner that receives the prior approval of the Attorney General.
- C. In the event that Defendants are unable to satisfy all conditions necessary to divest any intangible asset, Defendants shall: (1) with respect to permits, licenses or other rights granted by governmental authorities (other than patents), provide such assistance as the Acquirer may reasonably request in the Acquirer's efforts to obtain comparable permits, licenses or rights, and (2) with respect to other intangible assets (including patents and contractual rights), substitute equivalent assets or arrangements, subject to the prior approval of the Attorney General. A substituted asset or arrangement will not be deemed to be equivalent unless it enables the terminal to perform the same function at the same or less cost.
- D. The purpose of this Paragraph IV. is to ensure the continued use of the San Francisco Bay Terminals in the same business in which they were engaged at the time of the announcement

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of the proposed Merger and to remedy the lessening of competition in the Terminaling of refining components, blending components, and light petroleum products resulting from the proposed Merger, as alleged in the Attorney General's Complaint.

- E. Defendants shall take all reasonable steps to accomplish quickly the divestitures contemplated by this Final Judgment.
- F. Until the effective date of divestiture of the San Francisco Bay Terminals, Defendants shall take such actions as are necessary to maintain the viability and marketability of the San Francisco Bay Terminals and to prevent the destruction, removal, wasting, deterioration, or impairment of any of the assets, as set forth in the Order to Hold Separate and Maintain Assets, filed concurrently herewith.
- G. Following divestiture, for a period of five years, Defendants, either individually or jointly, shall not, without providing thirty (30) days advance written notice to the Plaintiff, reacquire, directly or indirectly, through subsidiaries, partnerships or otherwise, the San Francisco Bay Terminals. If, within thirty days after receiving such notice, Plaintiff makes a reasonable written request for material additional information or documentation, Defendants shall not consummate the acquisition until twenty (20) days after submitting such additional information or documentation.

V.

## **CONSTRUCTION OF CRUDE STORAGE TANKS**

- A. VEC shall agree to a termination of its lease agreement for and shall vacate the Martinez Crude Oil Storage Tanks and shall complete construction of the Benicia Tanks no later than the earlier of (i) three years following VEC's receipt of timely written notice from the Acquirer or any subsequent purchasers of the Martinez Terminal of such divestiture buyer's election to terminate said lease; or (ii) May 31, 2011. As used in clause (i) of the preceding sentence, notice shall be considered timely only if received no later than one year following the date on which the Acquirer acquires the Martinez Terminal.
- B. The purpose of the provisions of this Paragraph is to maximize motor fuel production and to create incentives for further investment in Northern California's infrastructure for crude oil and

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petroleum products, consistent with the Attorney General's mission to protect and maximize the California public interest and to ensure that California's consumers obtain the benefits of the Merger.

#### VI.

### **APPOINTMENT OF TRUSTEE**

- A. If Defendants have not divested the San Francisco Bay Terminals, absolutely and in good faith, as required by Paragraph IV of this Final Judgment, the Attorney General may appoint a trustee to divest the applicable assets as described in Paragraph VI.C. below, in a manner that satisfies the requirements of Paragraph IV. of this Final Judgment.
- B. In the event that the Attorney General brings a motion before this Court to enforce the appointment of a trustee, Defendants shall consent to the appointment of a trustee to divest the respective assets in accordance with the terms of this Final Judgment. Neither the appointment of a trustee nor a decision not to appoint a trustee under this Paragraph shall preclude the Attorney General from seeking civil penalties or any other relief available to it for any failure by Defendants to comply with this Final Judgment.
- C. If Defendants have not satisfied the requirements of Paragraph IV. of this Final Judgment, the Attorney General may appoint a trustee to divest the San Francisco Bay Terminals or the Alternative San Francisco Bay Terminals.
- D. The Attorney General shall select the trustee, subject to the consent of Valero, which consent shall not be unreasonably withheld. The trustee shall be a person with experience and expertise in acquisitions and divestitures. If Valero has not opposed, in writing, including the reasons for opposing, the selection of any proposed trustee within ten (10) days after notice by the staff of the Attorney General to Valero of the identity of any proposed trustee, Valero shall be deemed to have consented to the selection of the proposed trustee.
- E. Within ten (10) days after appointment of a trustee, Valero shall execute a trust agreement that, subject to the prior approval of the Attorney General, transfers to the trustee all rights and powers necessary to permit the trustee to effect the divestiture required by this Final Judgment.

- F. If a trustee is appointed by this Court pursuant to this Final Judgment, Defendants shall consent to the following terms and conditions regarding the trustee's powers, duties, authority, and responsibilities:
  - 1. Subject to the prior approval of the Attorney General, the trustee shall have the exclusive power and authority to divest assets as required by this Final Judgment.
  - 2. The trustee shall have twelve (12) months from the date the Attorney General approves the trust agreement described herein to accomplish the required divestiture, which shall be subject to the prior approval of the Attorney General. If, however, at the end of the twelve (12) month period, the trustee has submitted a divestiture plan or believes that the divestiture can be achieved within a reasonable time, the divestiture period may be extended by the Attorney General; *provided*, *however*, the Attorney General may extend the divestiture period for no more than two (2) additional periods of twelve (12) months each.
  - 3. The trustee shall have full and complete access to the personnel, books, records, and facilities related to the assets to be divested and to any other relevant information, as the trustee may request. Defendants shall develop such financial or other information as the trustee may request and shall cooperate with the trustee. Defendants shall take no action to interfere with or impede the trustee's accomplishment of the divestiture. Defendants shall cooperate with the efforts of the trustee to divest the required assets. Any delays in divestiture caused by Defendants shall extend the time for divestiture under this Paragraph VI. in an amount equal to the delay, as determined by the Attorney General.
  - 4. The trustee shall use commercially reasonable best efforts to negotiate the most favorable price and terms available in each contract that is submitted to the Attorney General, subject to Defendants' absolute and unconditional obligation to divest expeditiously and at no minimum price. The divestiture shall be made only in a manner that receives the prior approval of the Attorney General, and only to an Acquirer that receives the prior approval of the Attorney General; *provided, however*, if the trustee receives bona fide offers from more than one acquiring entity, and if the Attorney General determines to

approve more than one such acquiring entity, the trustee shall divest to the acquiring entity selected by Valero from among those approved by the Attorney General; *provided further*, *however*, that Valero shall select such entity within five (5) days of receiving notification of the Attorney General's approval.

- 5. The trustee shall serve, without bond or other security, at the cost and expense of Valero, on such reasonable and customary terms and conditions as the Attorney General may set. The trustee shall have the authority to employ, at the cost and expense of Valero, such consultants, accountants, attorneys, investment bankers, business brokers, appraisers, and other representatives and assistants as are necessary to carry out the trustee's duties and responsibilities. The trustee shall account for all monies derived from the divestiture and all expenses incurred. After approval by the Attorney General, of the account of the trustee, including fees for the trustee's services, all remaining monies shall be paid at the direction of Valero, and the trustee's power shall be terminated. The compensation of the trustee shall be based at least in significant part on a commission arrangement contingent on the divestiture of assets as required by this Final Judgment.
- 6. Valero shall indemnify the trustee and hold the trustee harmless against any losses, claims, damages, liabilities, or expenses arising out of, or in connection with, the performance of the trustee's duties, including all reasonable fees of counsel and other expenses incurred in connection with the preparation for, or defense of, any claim, whether or not resulting in any liability, except to the extent that such losses, claims, damages, liabilities, or expenses result from misfeasance, gross negligence, willful or wanton acts, or bad faith by the trustee.
- 7. The trustee shall have no obligation or authority to operate or maintain the assets required to be divested pursuant to this paragraph.
- 8. The trustee shall act in a fiduciary capacity for the benefit of the Attorney General.
- 9. The trustee shall report in writing to the Attorney General every sixty (60) days concerning the trustee's efforts to accomplish the divestiture.
- 10. Valero may require the trustee and each of the trustee's consultants, accountants,

attorneys, and other representatives and assistants to sign a customary confidentiality agreement; *provided*, *however*, such agreement shall not restrict the trustee from providing any information to the Attorney General.

- G. If the Attorney General determines that a trustee has ceased to act or failed to act diligently, the Attorney General may move for appointment of a substitute trustee in the same manner as provided in this Paragraph VI.
- H. The Attorney General may on its own initiative, or at the request of the trustee, apply to the Court for such additional orders or directions as may be necessary or appropriate to accomplish the divestiture required by this Final Judgment.

#### VII.

### FIREWALL PROVISIONS

- A. Valero shall not, directly or indirectly, provide, disclose, or otherwise make available any Non-Public Customer Information to VEC; *provided, however*, that Valero may provide Non-Public Customer Information only to VEC personnel whose responsibilities do not involve refining, supply, or marketing operations in the State of California and only for the purposes listed below:
  - to ensure compliance with legal and regulatory requirements; to perform required auditing
    functions; to provide accounting, information technology, and credit-underwriting
    services, and to provide legal services associated with actual or potential litigation and
    transactions; and to monitor and ensure compliance with governmental environmental,
    health, and safety requirements; or
  - 2. for inclusion within the periodic financial reports that Valero may provide VEC but only to the extent that any Non-Public Customer Information is aggregated so that data as to individual customers are not disclosed.
- B. VEC not shall use any Non-Public Customer Information obtained from Valero except for the purposes listed in VII.A.2., above.
- C. Defendants shall operate the Retained San Francisco Bay Terminals in a reasonable and non-

discriminatory manner and shall ensure that all customers and prospective customers of commingled Terminaling of ethanol at the Retained San Francisco Bay Terminals have access to commingled Terminaling of ethanol on terms and conditions consistent with past practices, but in no event on terms and conditions less advantageous than those given VEC for like services under like circumstances. The terms and conditions Defendant will maintain include, but are not limited to:

- 1. Defendants shall provide access to the Retained San Francisco Bay Terminals, to offload into or withdraw from the commingled tanks of ethanol on a first-come-first-serve nondiscriminatory basis, subject, where applicable, to (1) standard notice of readiness and scheduling procedures for all products, and (2) preference for shipments of the U.S. Department of Defense.
- 2. Defendants shall continue the current procedure of permitting a customer to withdraw from the commingled tanks the ethanol inventory of another customer, upon written approval of both affected customers.
- D. Defendants shall take steps to ensure that all of their employees comply with the requirements of subparagraphs VII.A., B. and C., above, including establishing and disseminating applicable policies and procedures to all employees no later than 30 (thirty) days after the Final Judgment is entered.
- E. Valero shall provide written notification to the staff of the Attorney General at least 30 (thirty) days prior to leasing to VEC the use, on an exclusive basis, of any of the tanks (or any portion thereof) at the Retained San Francisco Bay Terminals that, as of the date the Final Judgment is entered by this Court, was designated for commingled storage of ethanol; *provided, however*, that such notice is not required for tanks leased to VEC at the Selby Terminal so long as at least four hundred thousand (400,000) shell barrels of tankage remains designated for commingled storage of ethanol at the Selby Terminal.
- F. The purpose of this Paragraph VII. is to ensure continued access to the Retained San Francisco
  Bay Terminals for customers at least at the same level of access that they had at the time of the
  announcement of the proposed Merger and to remedy the lessening of competition in the

# General's Complaint.

### VIII.

Terminaling of bulk ethanol resulting from the proposed Merger, as alleged in the Attorney

## ORDER TO HOLD SEPARATE

On the condition that Defendants consummate the Merger, and that the Attorney General has not withdrawn his approval of the terms of this Final Judgment, and until the divestiture has been accomplished, Defendants shall comply with all the terms of this Court's Order to Hold Separate and Maintain Assets, filed and entered concurrently herewith.

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IX.

### **REPORTING REQUIREMENTS**

- Within thirty (30) days after the initial report is required to be filed pursuant to Defendants' Agreement Containing Consent Orders with the Commission, and every sixty (60) days thereafter until Defendants have fully complied with Paragraph IV. of this Final Judgment, Defendants shall submit to the Attorney General a verified written report setting forth in detail the manner and form in which they intend to comply, are complying, and have complied with this Final Judgment; *provided, however*, that Defendants may consolidate all required information into one report and submit one consolidated report on behalf of all Defendants. Defendants shall include in the reports, among other things that are required from time to time, a full description of the efforts being made to comply with the relevant Paragraphs of the Final Judgment, including a description of all substantive contacts or negotiations related to the divestiture of the relevant assets and the identity of all parties contacted. Defendants shall include in the reports copies of all written communications to and from such parties, all internal memoranda, and all reports and recommendations concerning its obligations under this Final Judgment.
- B. One (1) year from the date this Final Judgment becomes final, annually for the next nine (9) years on the anniversary of the date this Final Judgment becomes final, and at other times as the Attorney General may require, Defendants shall file a verified written report with the

Attorney General setting forth in detail the manner and form in which they have complied and are complying with this Final Judgment.

X.

### NOTIFICATION OF CHANGE IN LEGAL STATUS

Each Defendant shall notify the Attorney General at least thirty (30) days prior to (1) any proposed dissolution of that Defendant, (2) any proposed acquisition, merger or consolidation of that Defendant, or (3) any other change in that Defendant that may affect compliance obligations arising out of this Final Judgment, including but not limited to assignment, the creation or dissolution of subsidiaries, or any other change in that Defendant.

XI.

### **COMPLIANCE INSPECTION**

For the purpose of determining or securing compliance with this Final Judgment, and subject to any legally recognized privilege, and upon written request with reasonable notice to any Defendant, Defendants shall permit any duly authorized representative of the Attorney General:

- A. Access, during office hours of that Defendant and in the presence of counsel, to all facilities and access to inspect and copy all books, ledgers, accounts, correspondence, memoranda, and all other records and documents in the possession or under the control of that Defendant related to compliance with this Final Judgment; and
- В. Upon five (5) days' notice to that Defendant and without restraint or interference from that Defendant, to interview officers, directors, or employees of that Defendant, who may have counsel present, regarding such matters.

1	XII.		
2	<u>NOTICES</u>		
3	Any notices required by this Final Judgment shall be delivered to the parties at the		
4	following addresses:		
5	For Defendants:		
6	Curtis V. Anastasio		
7	Chief Executive Officer and President		
8	Valero L.P.		
9	One Valero Way		
10	San Antonio, Texas, 78249		
11			
12	For Plaintiff:		
13	Margaret E. Spencer, Esq.		
14	Office of the Attorney General of California		
15	455 Golden Gate Avenue, Suite 11,000		
16	San Francisco, California 94102-7004		
17			
18	XIII.		
19	RETENTION OF JURISDICTION		
20	Jurisdiction is retained by this Court for the purpose of enabling any of the parties to this		
21	Final Judgment to apply to this Court at any time for such further orders and directions as may be		
22	necessary or appropriate for the construction, implementation, or modification of any of the		
23	provisions of this Final Judgment, for the enforcement of compliance herewith, and for the		
24	punishment of any violations hereof.		
25	XIV.		
26	TOLLING PROVISIONS		
27	Any failure to divest as a result of the Attorney General's or the Commission's failure to		
28	approve an application for divestiture shall not violate this Final Judgment.		
	Consent Decree and Final Judgment		

### XV.

## **STATE-FEDERAL CONSULTATION**

Plaintiff will consult with attorneys for the Commission on all decisions relating to the divestiture of assets under this Final Judgment and will further exercise best efforts to resolve any and all inconsistent enforcement positions among the two agencies relating to such divestiture.

## XVI.

## **ATTORNEYS FEES AND COSTS**

- A. Plaintiff is awarded its attorneys' fees and costs in the amount of \$361,336 for reimbursement of fees and costs incurred by Plaintiff in this matter for all work performed up to entry of this Final Judgment. Defendants shall pay this sum to Plaintiff within ten (10) business days of entry of this Final Judgment.
- B. Defendants shall pay to Plaintiff reimbursement of fees and costs incurred by Plaintiff for work necessarily performed after entry of this Final Judgment in order to review, evaluate, and approve the acquirer of the assets to be divested, upon ten (10) business days notice of presentment of a monthly invoice for such costs and fees, up to a maximum of \$75,000. The monthly invoice shall include a summary of the hours and fees billed for such month by Plaintiff, together with the hourly rates of the personnel involved in such work.
- C. If Plaintiff successfully brings an action to enforce the provisions of this Final Judgment, Defendants shall reimburse Plaintiff for all reasonable costs and attorneys' fees associated with bringing such enforcement action.

### XVII.

### **TERMINATION**

This Final Judgment will expire and terminate ten (10) years from the date of its entry.

## XVIII. **PUBLIC INTEREST** Entry of this Final Judgment is in the public interest. DATED this 15th day of June, 2005. UNITED STATES DISTRICT JUDGE BILL LOCKYER Attorney General of the State of California RICHARD M. FRANK Chief Assistant Attorney General THOMAS J. GREENE Chief Assistant Attorney General KATHLEEN E. FOOTE Senior Assistant Attorney General MARGARET E. SPENCER Deputy Attorney General Attorneys for Plaintiff, State of California